

## Message Text

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ACTION OES-07

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-09 EUR-12 NEA-10

OIC-02 CIAE-00 DODE-00 INR-07 NSAE-00 PA-02

USIA-15 PRS-01 SP-02 FEA-01 AID-05 CEQ-01 ERDA-07

COME-00 EB-07 EPA-04 IO-13 L-03 NSF-02 NSC-05

PM-04 SS-15 INT-05 HUD-02 OMB-01 TRSE-00 ABF-01

DLOS-09 HEW-06 /179 W

-----162237Z 026886 /12

P R 161037Z MAY 77

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC PRIORITY 8213

INFO USUN NEW YORK 1145

USMISSION GENEVA

AMEMBASSY LONDON

AMCONSUL MONTREAL

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

UNCLAS SECTION 1 OF 3 NAIROBI 6029

E.O. 11652: N/A

TAGS: SENV, UNEP

SUBJECT: UNEP GC V - PLENARY STATEMENTS

I

SUMMARY: THIRTY-THREE HEADS OF DELEGATION AND THREE OBSERVERS SPOKE IN FIVE SESSIONS MAY 9-11. EXECUTIVE DIRECTOR TOLBA SPOKE AT BEGINNING, IDENTIFYING 21 GOAL AREAS FOR UNEP. US STATEMENT BY ASSISTANT SECRETARY MINK IN SEPTEL.

1. FOLLOWING ELECTION OF OFFICERS (PRESIDENT - OCHOCKE-POLAND; VICE PRESIDENTS - KIANO-KENYA, PFLAUMER-FRG, SPAULDING-JAMAICA; RAPPORTEUR - AHMAD-IRAQ), TOLBA OPENED SESSION COMMENTING GENERALLY ON VARIOUS ASPECTS OF UNEP PROGRAM  
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AND ESTABLISHING FOLLOWING 21 GOALS FOR 1982:

-- AN OPERATIONAL GEMS WITH RESULTS AVAILABLE, EVALUATED AND PUBLISHED;

-- AN OPERATIONAL IRS WITH NEARLY ALL COUNTRIES HAVING REGISTERED SOURCES AND MAKING USE OF THE SERVICE;

-- IRPTC IS A POSITION TO ISSUE WARNINGS AND TECHNICAL

PUBLICATIONS;

- PERIODIC STATE OF THE ENVIRONMENT REPORTS AND THE ISSUE OF THE FIRST QUINQUENNIAL REPORT, ALL BASED MORE AND MORE ON THE CULMINATION OF THE ASSESSMENT PROCESS RATHER THAN, AS NOW, LARGELY AD HOC REVIEWS;
  - CONCRETE ADVICE FOR USE BY GOVERNMENTS IN DEALING WITH PRIORITY POLLUTANTS;
  - IMPLEMENTATION OF ACTION PLANS TO DEMONSTRATE ENVIRONMENTALLY SOUND FORMS OF CONTROLLING SCHISTOSOMIASIS, MALARIA AND COTTON PESTS;
  - CONCRETE ACHIEVEMENTS IN THE IMPLEMENTATION OF THE PLAN OF ACTION TO COMBAT DESERTIFICATION ARISING FROM THE UNITED NATIONS CONFERENCE ON THIS SUBJECT LATER THIS YEAR AND, CLOSELY CONNECTED TO THESE, ADVANCED IMPLEMENTATION OF WORLD-WIDE TREES PROGRAMME AND THE PUBLICATION OF GUIDELINES TO CONTROL SOIL DEGRADATION; AND WORLD-WIDE SYSTEM OF PILOT AND DEMONSTRATION PROJECTS IN RATIONAL MANAGEMENT OF WATER RESOURCES;
  - GLOBAL NETWORK OF MICROBIOLOGY RESOURCES CENTRES TO CONSERVE MICROBIOLOGICAL RESOURCES AND APPLY THEM IN ENVIRONMENTAL MANAGEMENT;
  - DEVELOPMENT OF A GLOBAL PLAN FOR THE RESTORATION, CONSERVATION AND MANAGEMENT OF WILDLIFE, AND THE ESTABLISHMENT AND MANAGEMENT OF A NETWORK OF PARKS AND OTHER PROTECTED AREAS;
  - ADVICE ON ENVIRONMENTALLY SOUND PATTERNS OF DEVELOPMENT, INCLUDING THE RATIONAL AND NON-WASTEFUL USE OF NATURAL RESOURCES, AND ECO-DEVELOPMENT, FOR USE NATIONALLY AND INTERNATIONALLY;
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- TESTED GUIDELINES AND METHODOLOGIES FOR USE BY GOVERNMENTS AND BY INTERNATIONAL ORGANIZATIONS IN THE PROPER INTEGRATION OF ENVIRONMENTAL CONCERNS INTO DEVELOPMENT PLANNING PROCESSES;
- A GLOBAL NETWORK OF INSTITUTIONS TO TEST, APPLY AND PUBLISH ADVICE ON APPROPRIATE AND ENVIRONMENTALLY SOUND TECHNOLOGY, INCLUDING HUMAN SETTLEMENTS TECHNOLOGY AND TECHNOLOGIES FOR HARNESSING RENEWABLE SOURCES OF ENERGY, PARTICULARLY FOR USE IN ISOLATED RURAL AREAS;
- GUIDELINES FOR USE BY GOVERNMENTS AND INDUSTRIES ON REDUCING THE ADVERSE ENVIRONMENTAL IMPACT OF SPECIFIC INDUSTRIES, INCLUDING ADVICE ON INDUSTRIAL LOCATION;
- ADOPTION AND IMPLEMENTATION OF ACTION PLANS FOR EACH OF THE REGIONAL SEAS COVERED BY UNEP PROGRAMMES;
- BEGINNINGS OF AN OPERATIONAL, WORLD-WIDE EARLY-WARNING SYSTEM FOR NATURAL DISASTERS;
- ADVANCED IMPLEMENTATION OF THE PLAN OF ACTION FOR ENVIRONMENTAL EDUCATION, ARISING FROM THE TBILISI CONFERENCE LATER THIS YEAR, AND THE FULL FUNCTIONING OF THE

PROGRAMME ACTIVITY CENTRE ON ENVIRONMENTAL EDUCATION  
AND TRAINING;

-- ESTABLISHED PROCEDURES FOR EFFECTIVE COMMUNICATION  
WITH GOVERNMENTS AND INFORMATION TO THE PUBLIC AT LARGE;  
-- A FULLY OPERATIONAL TECHNICAL ASSISTANCE CLEARING  
HOUSE FACILITY IN THE ENVIRONMENTAL FIELD;  
-- ACHIEVEMENT OF WIDE ACCEPTANCE AND APPLICATION OF  
INTERNATIONAL CONVENTIONS AND PROTOCOLS IN THE FIELD  
OF THE ENVIRONMENT, BOTH THOSE NOW EXISTING AND THOSE  
BEING DEVELOPED;  
-- AGREEMENT ON THE PRINCIPLES WHICH SHOULD GUIDE STATES  
IN THEIR RELATIONS WITH EACH OTHER IN RESPECT OF SHARED  
NATURAL RESOURCES, THE PROBLEMS OF LIABILITY AND COM-  
PENSATION FOR POLLUTION AND ENVIRONMENTAL DAMAGE, WEATHER  
MODIFICATION AND RISKS TO THE OZONE LAYER, AND CODIFICA-  
TION OF THESE INTO INTERNATIONAL TREATIES;  
-- DEVELOPMENT OF THE CAPACITY OF PROGRIDE COMPREHENSIVE  
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AND PRACTICAL ADVICE ON THE IMPLEMENTATION OF ENVIRONMENTAL  
MANAGEMENT, BASED ON THE OUTCOME OF RELEVANT WORK  
THROUGHOUT THE PROGRAMME.

2. FIRST AND NEXT FIVE YEARS: VIRTUALLY ALL DELEGATES  
REFERRED TO COMPLETION UNEP'S FIRST FIVE YEARS AND TO

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ACTION OES-07

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P R 161037Z MAY 77

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC PRIORITY 8214

INFORUEHDT/USUN NEW YORK 1146

USMISSION GENEVA  
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CHALLENGES OF FIVE YEARS AHEAD. UK STATED THAT THERE NO LONGER CAN BE SPECIAL PLEADING THAT UNEP IS STILL AT FORMATIVE STAGE; HENCEFORTH IT WILL BE JUDGED BY RESULTS IT ACHIEVES. CANADA POINTED TO THIS AS OPPORTUNITY FOR EVALUATION UNEP'S PROGRESS AND REASSESSING DIRECTION IN WHICH IT PROCEEDING. TOLBA RECEIVED APPROVAL IN PRINCIPLE FOR 21 GOALS HE LISTED IN HIS INTRODUCTORY STATEMENT FOR ACHIEVEMENT BY 1982.

3. ADMINISTRATION AND MANAGEMENT: SUBSTANTIAL NUMBER DELEGATES REAFFIRMED UNEP'S COORDINATING, CATALYTIC AND NON-OPERATIONAL ROLE WITHIN UN SYSTEM. UK MADE MOST SPECIFIC INTERVENTION, RECOMMENDING THAT SECRETARIAT CARRY OUT VIGOROUS, IN-DEPT EVALUATION OF PROGRAM AREAS, REVIEWING THEM IN ROTATION SO THAT ENTIRE UNCLASSIFIED

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PROGRAM WOULD BE SUBJECT CLOSE SCRUTINY EVERY TWO TO THREE YEARS. UK PROPOSAL WOULD HAVE GC AT ANNUAL MEETINGS SELECT PROGRAM AREAS TO BE EXAMINED IN FOLLOWING YEAR, WITH PRELIMINARY EXAMINATION AT INTERSESSIONAL MEETING DURING WHICH SECRETARIAT WOULD EXPLAIN AND JUSTIFY THE SELECTED ACTIVITIES AND ALLOCATION OF RESOURCES FOR THEM. EXAMPLE CITED BY BRITISH AS REASON FOR THEIR RECOMMENDATION WAS INDUSTRIES PROGRAM. USSR, JAPAN AND NEW ZEALAND JOINED UK IN CLEAR CALLS FOR CONCENTRATION OF UNEP'S PROGRAM. THEY NOTED THERE STILL TOO MANY SMALL PROJECTS EVEN THOUGH AS USSR PUT IT, FOURTH GC HAD CALLED FOR CONCENTRATION. JAPAN SAID THERE WERE DEFINITE LIMITS TO ROLE UNEP COULD PLAY EVEN IN AREA OF ENVIRONMENT. UK SUGGESTED UNEP KEEP OUT OF AREAS ALREADY COVERED BY OTHER UN AGENCIES AND SEEK IDENTIFY ISSUES AND PROBLEMS BEING NEGLECTED FOR USE ITS LIMITED RESOURCES. USSR CRITICIZED FACT SHARE OF UNEP FUNDS IN PROJECTS TENDED TO EXCEED THAT CONTRIBUTED BY PARTICIPATING UN AGENCIES. OF EVEN MORE CONCERN TO SOVIETS WAS FACT MEMORANDUM OF AGREEMENTS COMING OUT OF JOINT PROGRAMMING BY UNEP AND OTHER UN AGENCIES NOT SUBJECT TO APPROVAL OF GC. ON BALANCE DEVELOPING COUNTRIES STILL SEE UNEP IN TERMS THEIR NATIONAL PROJECT NEEDS BUT SEVERAL SUCH AS KENYA,

MALAYSIA, AND UGANDA SPOKE ABOUT THE NEED FOR COORDINATION, REGIONAL PROJECTS AND EVALUATION.

4. DOCUMENTATION: THERE WAS A SIGNIFICANT AMOUNT OF CRITICISM OF THE SECRETARIAT'S DOCUMENTATION FOR GC MEETINGS, RANGING FROM CONTENT TO LATENESS OF ARRIVAL AT RESPECTIVE CAPITOLS. CANADA, THE MOST SPECIFIC SPOKESMAN, AFTER NOTING THAT CHANGES IN PROGRAM DOCUMENT (GC/90) STEP IN RIGHT DIRECTION, SAID IT NEEDED FURTHER REFINEMENT TO PROVIDE MORE POLICY INFORMATION AND LESS DETAIL. CANADIAN DELEGATE SAID THAT IN ORDER FOR MEMBERS OF GC TO FULFILL THEIR RESPONSIBILITIES IN UNCLASSIFIED

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ASSIGNING PRIORITIES, THEY MUST HAVE BEST POSSIBLE INFORMATION ABOUT TOTAL RESOURCES ALLOCATED BY UNEP TO EACH OF ITS STATED GOALS AND OBJECTIVES.

5. HUMAN SETTLEMENTS: SUBSTANTIAL NUMBER OF DEVELOPING COUNTRY DELEGATES EXPRESSED STRONG SUPPORT FOR GIVING HIGH PRIORITY TO FUNDING AND IMPLEMENTATION OF UN HABITAT AND HUMAN SETTLEMENTS FOUNDATION (UNHHSF). JAMAICA SPOKE OF "SELFISH" DEVELOPED WORLD NOT CONTRIBUTING TO THIS ESSENTIAL FOUNDATION, WHICH REQUIRES MINIMUM OF \$50 MILLION FOR 1978-81. VENEZUELA SAID IT PREPARED CONTRIBUTE; INDONESIA ANNOUNCED CONTRIBUTION \$10,000; AND AUSTRALIA EXPRESSED DISAPPOINTMENT OVER LACK CONTRIBUTIONS. MARGARET MEAD, SPEAKING FOR NGOS, IMPORED GOVERNMENTS TO FUND THE FOUNDATION AND GIVE HUMAN SETTLEMENTS THE PLACE IT HAS NEVER HAD IN UN SYSTEM. BENITEZ OF PHILIPPINES POINTED OUT ONLY ONE OF EXECUTIVE DIRECTOR'S 21 GOALS RELATED TO HUMAN SETTLEMENTS AND SAID ASIANS INTERESTED IN AN ACTION ORIENTED HUMAN SETTLEMENTS PROGRAM. SHE WENT ON TO WONDER WHETHER UNEP'S CONCENTRATION ON ITS COORDINATION AND CATALYTIC ROLE LED TO SLOWING DOWN IN HUMAN SETTLEMENTS IMPLEMENTATION, WITH OPERATIONAL FUNCTIONS OF FOUNDATION NOT EVEN DEFINED. SHE CALLED ON OTHERS IN GC TO GIVE CAREFUL CONSIDERATION TO FOUNDATION AND HUMAN SETTLEMENTS AREA AND PROVIDE GUIDANCE TO ECOSOC. JAPAN, ON OTHER HAND, FELT STRONGLY GC SHOULD PROCEED WITH GREAT CAUTION RE FOUNDATION, WITH ULTIMATE UNEP ROLE TO BE DECIDED AFTER ARRANGEMENTS FOR OVERALL HABITAT STRUCTURE HAVE BEEN MADE. ALSO JAPAN THOUGHT UNEP ACTION ON HUMAN SETTLEMENTS SHOULD BE LIMITED TO PURELY ENVIRONMENTAL ASPECTS.

6. UNEP FUND: VENEZUELA ASKED WHY DO DEVELOPED COUNTRIES WANT TO KEEP FUND AT ITS PRESENT LEVEL? ZAIRE FELT \$150 MILLION FOR 1978-81 EXAGGERATEDLY MODEST CONSIDERING

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ACUTENESS OF PROBLEMS OF LESS DEVELOPED COUNTRIES AND  
HOPED WEALTHIER NATIONS WOULD CONTRIBUTE MORE. FRANCE  
OPINED THAT \$140 MILLION ABOUT RIGHT IN PRINCIPLE  
BUT DIFFICULT FOR GOVERNMENTS TO MAKE MULTI-YEAR COMMIT-  
MENTS AND STATED PREFERENCE FOR ANNUAL BASIS.

7. EARTHWATCH: UK, JAPAN AND AUSTRALIA STRESSED CENTRAL  
IMPORTANCE OF EARTHWATCH PROGRAM TO UNEP'S ACHIEVEMENT  
ITS CAPACITY FOR ASSESSMENT ENVIRONMENTAL TRENDS AND  
ISSUES AND FOR DEVELOPING APPROACHES TO ENVIRONEMTNAL  
MANAGEMENT. THEY URGED THAT DEVELOPMENT THIS PROGRAM  
BE ACCELERATED.

8. ECONOMIC DEVELOPMENT AND ENVIRONMENT: CANADA EXPRESSED  
CONCERN OVER SHARP REDUCTION IN FUND ALLOCATION FOR THIS  
PROGRAM AREA, WITH CONCURRENT INCREASE IN FINANCING FOR  
IRRATIONAL USES OF NATURAL RESOURCES ACTIVITY.

9. ENVIRONMENTAL EDUCATION: COLOMBIA, NEW ZEALAND,  
PHILIPPINES AND NGOS SPECIFICALLY SINGLED OUT ENVIRON-

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HEW-06 DLOS-09 /179 W

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FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC PRIORITY 8215

INFO USUN NEW YORK 1147

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MENTAL EDUCATION AS AN AREA REQUIRING INCREASED ATTENTION BY UNEP TO MEET THE VITAL NEED OF ENHANCED UNDERSTANDING BY THE PUBLIC. COLUMBIA, IN SUPPORTING THE UNEP/UNESCO INTERGOVERNMENTAL CONFERENCE ON ENVIRONMENTAL EDUCATION TO BE HELD IN OCTOBER IN SOVIET UNION, SPOKE OF CREATION OF A NEW CONSCIOUSNESS OF MAN REGARDING HIS ENVIRONMENT LEADING TO A NEW ETHIC.

10. ENVIRONMENTAL ASSESSMENT AND GUIDELINES: NORWAY, FINLAND AND USSR SAID THEY ATTACHED IMPORTANCE TO DEVELOPMENT OF LEGAL REQUIREMENTS ON THE LIABILITY OF STATES FOR DAMAGES CAUSED BY TRANSBOUNDARY POLLUTION. NORWAY ALSO SPOKE OF NEED FOR JOINT ASSESSMENT OR ACCESS TO POLLUTING COUNTRY'S ASSESSMENT WHICH SHOULD BE REQUIRED. MALAYSIA THOUGH UNEP SHOULD GET INTO THIS AREA, WHILE UNCLASSIFIED

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THAILAND THOUGHT UN AFFILIATED AND REGIONAL DEVELOPMENT BANKS SHOULD TAKE INTO ACCOUNT ENVIRONMENTAL IMPACTS OF PROJECTS THEY FINANCE.

11. TOXIC SUBSTANCES: KENYA SAID PEOPLE OF DEVELOPING COUNTRIES MUST NOT BE MADE GUINEA PIGS FOR TESTING OF CHEMICALS AND DRUGS. REFERENCE HERE WAS TO EXPORT OF THOSE TOXICS THAT WERE PROHIBITED OR OTHERWISE RESTRICTED FROM SALE IN EXPORTING COUNTRY. KENYA INDICATED THERE WAS NEED TO DEVELOP INTERNATIONAL TESTING AND ACCREDITATION PROGRAM.

12. OCEANS: MALAYSIA REQUESTED UNEP MONITOR STRAITS OF MALACCA. VENEZUELA SUPPORTED ESTABLISHMENT OF A REGIONAL SEAS PROJECT IN CARIBBEAN.

13. NGOS: MARGARET MEAD POINTED OUT NGOS COMPLEMENTARY TO UNEP AND GOVERNMENTS; ACTING AS THEIR CONSCIENCE; SERVING AS CHANNELS BETWEEN GOVERNMENTS, UN AND PEOPLE; AND THAT THEY CAN PROVIDE USEFUL INFORMATION, SPECIAL EXPERTISE AND INNOVATIVE RECOMMENDATIONS. SHE SUGGESTED THAT EXECUTIVE DIRECTOR MAKE MORE USE OF NGOS.

14. THE ANOMALIES: JAMAICA AND PRC AS FIRST TWO SPEAKERS OPENED PLENARY DEBATE MAY 10 WITH THIRD WORLD AND IDEOLOGICAL POLEMICS. FORTUNATELY THIS APPROACH NOT FOLLOWED BY LARGE MAJORITY DELEGATES FROM OTHER COUNTRIES,

PRINCIPLE EXCEPTIONS BEING PLO OBSERVER AND ZAIRE.  
JAMAICAN MAINTAINED THAT MALDISTRIBUTION OF WEALTH WAS  
ABETTED BY UN AGENCIES AND, SINCE THIS MALDISTRIBUTION  
FORCED THE POOR TO MISUSE RESOURCES, THEN UNEPS PROGRAM  
SHOULD BE WEIGHTED TOWARD POOR NATIONS. ALSO UNEP  
PROGRAM SHOULD BE IN ACCORD WITH NEW INTERNATIONAL  
ECONOMIC ORDER. CHINESE STATED PRESENT ENVIRONMENTAL  
POLLUTION HAD DEEP HISTORICAL AND SOCIAL ROOTS IN COLONIALISM  
AND IMPERIALISM AND NOW IN "SUPERPOWER HEGEMONISM."  
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ADDRESSED HARSHTEST WORDS PREDOMINANTLY TO "THE SUPERPOWER  
THAT STYLES ITSELF SOCIALIST". PLO STRESSED CONTINUOUS  
MILITARY AGGRESSION AGAINST PALESTINIAN PEOPLE AND FORCEFUL  
CHANGES RELIGIOUS AND HISTORICAL SITES BY ISRAEL AND  
REFERRED GC/92 (HABITAT), PAGE 2, PARA 3, WHICH CONTAINS  
SUBSTANCE UNGA RESOLUTION 31/110 DECEMBER 16, 1976, CALLING  
ON SG CONSULT AND COOPERATE WITH PLO AND RELEVANT UN  
AGENCIES IN ORDER SUBMIT REPORT TO 32ND GA ON LIVING  
CONDITIONS OF PALESTINE PEOPLE IN OCCUPIED TERRITORIES.  
ZAIRE BLASTED "GREAT POWERS" FOR COUNTERING THEIR RESPON-  
SIBILITIES FOR THE ENVIRONMENT BY MANIPULATING  
MILITARY RESOURCES; CLEAR, HOWEVER, TARGET WAS USSR.

15. IN FINAL INTERVENTION FOLLOWING GENERAL DEBATE, TOLBA TOOK  
EXCEPTION TO REMARKS OF SEVERAL DELEGATIONS, TAKING THEM TO  
TASK BY NAME FOR WHAT HE CONSIDERED UNJUSTIFIED CRITICISMS.  
SPECIFICALLY, HE REJECTED SOVIET COMPLAINT THAT COUNCIL NOT  
GIVEN OPPORTUNITY APPROVE PROGRAM AGREEMENTS WITH OTHER  
AGENCIES; PHILIPPINES FOR IMPLYING HUMAN SETTLEMENTS  
FOUNDATION DELAYED BECAUSE UNDER UNEP JURISDICTION; AND JAPAN  
FOR SUGGESTING HIS PROPOSAL FOR FUND EXPANSION WAS UNREALISTIC.  
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## Message Attributes

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**TAGS:** SENV, PORG, KE, UNEP, (TOLBA)  
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**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/391c4693-c288-dd11-92da-001cc4696bcc  
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